

Message Text

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TO USMISSION GENEVA

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SUBJECT: CSCE: FOLLOW-UP

REFS: A) STATE 43358; B) USNATO 2161

GENEVA FOR USDEL CSCE

1. WE PREVIOUSLY ENDORSED THE GENERAL CONCEPT, FAVORED BY EC-NINE, OF A POST-CONFERENCE PROBATIONARY PERIOD, FOLLOWED BY MEETING OF SENIOR OFFICIALS TO REVIEW IMPLEMENTATION OF CSCE AGREEMENTS (REF A). TEXT TABLED BY DANES ON BEHALF OF NINE (REF B) SEEMS BROADLY COMPATIBLE WITH WHAT WE UNDERSTOOD TO BE POSITION OF THE NINE, EXCEPT FOR SPECIFIC PASSAGE DISCUSSED BELOW. HOWEVER, WE HAD ASSUMED NINE WOULD DELAY TABLING THEIR DRAFT IN GENEVA UNTIL WE HAD HAD OPPORTUNITY TO COMMENT IN DETAIL ON ITS TEXTUAL

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FORMULATIONS.

2. WE CAN SUPPORT THE TEXT AS DRAFTED, WITH THE EXCEPTION OF THE SECOND CLAUSE OF OPERATIVE PARA 2(A), WHICH WOULD HAVE FOLLOW UP MEETING REVIEW IMPLEMENTATION OF CSCE AGREEMENTS, "AS WELL AS THE STATE OF RELATIONS BETWEEN THE PARTICIPATING STATES IN GENERAL." LATTER CLAUSE COULD BE

INTERPRETED BY SOME PARTICIPANTS AS OPENING WAY FOR DISCUSSION OF NUMBER OF TOPICS (E.G. MIDDLE EAST, MBFR) THAT WE WOULD NOT WISH TO HAVE AIRED IN CSCE FOLLOW UP CONTEXT. WE WOULD HAVE THOUGHT NINE THEMSELVES WOULD BE CONCERNED ABOUT BROAD LANGUAGE WHICH SOVIETS COULD USE AS PRETEXT TO TRY TO ASSERT, FOR CSCE FOLLOW UP MEETINGS, A CERTAIN RIGHT OF OVERSIGHT WITH RESPECT TO FURTHER DEVELOPMENT OF WESTERN EUROPEAN UNITY.

3. FOR OUR PART, WE STRONGLY PREFER TO HOLD MANDATE OF ANY CSCE FOLLOW UP TO GENERAL RANGE OF ISSUES DEALT WITH AT CONFERENCE ITSELF. THEREFORE YOU SHOULD WORK WITHIN THE NATO CAUCUS AND BILATERALLY WITH KEY ALLIED DELEGATIONS TO SECURE AGREEMENT THAT ABOVE-QUOTED LANGUAGE BE REPLACED BY WORDING SUCH AS THE FOLLOWING: "AS WELL AS DISCUSSING OTHER ISSUES FALLING WITHIN THE AGENDA OF THE CONFERENCE."

4. IN ADDITION, WE DETECT IN THE TEXT A SLIGHT SHIFT IN EC NINE POSITION TOWARD CONCEPT OF POST-CSCE INSTITUTIONAL MACHINERY. FOR EXAMPLE, THE THIRD PREAMBULAR PARAGRAPH SPEAKS OF THE DESIRE "TO FURTHER THE PROCESS OF IMPROVING SECURITY AND COOPERATION IN EUROPE" AND THE FOURTH PREAMBULAR PARAGRAPH REFERS TO PURSUING "THE MULTILATERAL PROCESS INITIATED BY CSCE." THESE PREAMBULAR FORMULATIONS, TAKEN TOGETHER WITH OPEN-ENDED WORDING OF OPERATIVE PARAGRAPH 2(B) (MEETING OF SENIOR OFFICIALS SHOULD SUBMIT "PROPOSALS ON ADEQUATE MEASURES TO PURSUE THE AIMS SET BY CSCE, WHICH MIGHT INCLUDE ETC.") WOULD APPEAR TO SIGNAL WILLINGNESS ON THE PART OF THE NINE TO MOVE TOWARD TYPE OF INSTITUTIONAL POST-CSCE ARRANGEMENT FAVORED BY WARSAW PACT AND NEUTRAL PARTICIPANTS.

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5. THUS, IN ADDITION TO EFFORTS TO AMEND PARAGRAPH 2(A) IN EC TEXT, YOU SHOULD, IN DISCUSSIONS IN NATO CAUCUS AND BILATERALLY, GENERALLY URGE CAUTION ON ALLIES AND SEEK TO AVOID FURTHER WESTERN DRIFT AT THIS TIME TOWARD AGREEMENT ON POST-CSCE PERMANENT MACHINERY. RUSH

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